JCM in CHARTS for Mongolia

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MINISTRY OF ENVIRONMENT







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This document aims to provide a comprehensive and easy-to-understand description of the Joint Crediting Mechanism (JCM). It should be noted that this document does not replicate in the exact manner all the texts agreed upon in the international negotiations. Also, there are issues yet to be settled in the international negotiations regarding detailed interpretations and processes. As for the details and exact expressions in the agreed texts, please refer to the respective documents available on the website of the JCM <https://www.jcm.go.jp>.

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Abbreviations and Acronyms

GHG	Greenhouse gas
JC	Joint Committee
ЈСМ	Joint Crediting Mechanism
МоС	Modalities of Communication
РСР	Project Cycle Procedure
PDD	Project Design Document
PPs	Project Participants
SDCP	Sustainable Development Contribution Plan
SDCR	Sustainable Development Contribution Report
TPE	Third-Party Entity
UNFCCC	United Nations Framework Convention on Climate Change
VV	Validation and Verification

Reference documents

Activity	Reference Rules/Guideline Document	Form	
General	 Low Carbon Growth Partnership between the Japanese side and the Mongolian side (2013) Modification of the Bilateral Document (2016) JCM Rules of Implementation JCM Glossary of Terms Common Specifications of the JCM Registry 		
Joint Committee	Rules of Procedures for the Joint Committee		
Overall Project Cycle	JCM Project Cycle Procedure		
Developing a Methodology	Guidelines for Developing Proposed Methodology	 JCM Proposed Methodology Form JCM Proposed Methodology Spreadsheet Form JCM Approved Methodology Revision Request Form 	
Developing a Project Design Document	Guidelines for Developing Project Design Document and Monitoring Report	JCM Project Design Document FormJCM Modalities of Communication Statement Form	
Developing a Sustainable Development Contribution Plan and Report	Guidelines for Developing Sustainable Development Contribution Plan and Report	 Sustainable Development Contribution Plan Form Sustainable Development Contribution Report Form 	
Monitoring	JCM Project Cycle Procedure	 Monitoring Plan Sheet Monitoring Structure Sheet Monitoring Report Sheet 	
Third-Party Entity, Validation and Verification	 JCM Guidelines for Designation as a Third-Party JCM Guidelines for Validation and Verification 	 JCM Application Form for Designation as a Third- Party Entity JCM Validation Report Form JCM Verification Report Form 	
Registration	gistration JCM Project Cycle Procedure - JCM Project Registration Rec JCM Post-Registration Change JCM Registration Request W JCM Project Withdrawal Req		
Credit Issuance JCM Project Cycle Procedure		JCM Credits Issuance Request FormJCM Issuance Request Withdrawal Form	

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1. The Joint Crediting Mechanism (JCM)

1-1. Bilateral document

- ◆ Japanese government and Mongolian government signed on the Low Carbon Development Partnership between the Japanese side and the Mongolian side on January 8th, 2013.
- ◆ In order to promote investment and deployment of low carbon technologies, products, systems, services, and infrastructure to achieve low carbon development in Mongolia, establish a Joint Crediting Mechanism (the JCM). [Doc, para 3]
- Verified reductions or removals from the mitigation projects under the JCM can be used as a part their own internationally pledged greenhouse gases mitigation efforts. [Doc., para 5]
- ◆ Both sides ensure the robust methodologies, transparency and the environmental integrity of the JCM and maintain the JCM simple and practical, to promote concrete actions for global greenhouse gases emissions reductions or removals. [Doc., para 6]
- Both sides work in close cooperation to facilitate financial, technological and capacity building support necessary for the implementation of the JCM. [Doc., para 8]
- ♦ The JCM starts its operation as non-tradable credit type mechanism. [Doc., para 9]
- This partnership covers the period for verified emission reductions or removals from the mitigation projects under the JCM to be made until 2030. Both sides consider possible extension of the above-mentioned period and reach a conclusion by 2030. [Modification of the Bilateral Document; RoI ver.4, para 43]

Japan's Intended Nationally Determined Contributions (INDC) towards post-2020 GHG emission reductions is at the level of a reduction of 26.0% by fiscal year (FY) 2030 compared to FY 2013 (25.4% reduction compared to FY 2005) (approximately 1.042 billion t-CO₂eq. as 2030 emissions), ensuring consistency with its energy mix, set as a feasible reduction target by bottom-up calculation with concrete policies, measures and individual technologies taking into adequate consideration, inter alia, technological and cost constraints, and set based on the amount of domestic emission reductions and removals assumed to be obtained.

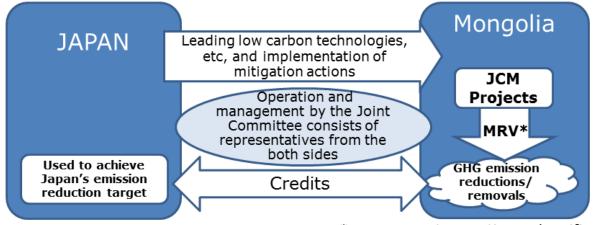
- The JCM is not included as a basis of the bottom-up calculation of Japan's emission reduction target, but the amount of emission reductions and removals acquired by Japan under the JCM will be appropriately counted as Japan's reduction.
- Apart from contributions achieved through private-sector based projects, accumulated emission reductions or removals by FY 2030 through governmental JCM programs to be undertaken within the government's annual budget are estimated to be ranging from 50 to 100 million t-CO₂. [GOJ Jul 2018]

1-2. Concept of the JCM

The JCM has the following purposes [RoI ver.4, para 1]:

- To facilitate diffusion of leading low carbon technologies, products, systems, services, and infrastructure as well as implementation of mitigation actions, and contributing to sustainable development of Mongolia;
- To appropriately evaluate contributions to GHG emission reductions or removals from Japan countries in a quantitative manner, through mitigation actions implemented in Mongolia and use those emission reductions or removals to achieve emission reduction targets of the countries involved;
- To contribute to the ultimate objective of the UNFCCC by facilitating global actions for emission reductions or removals.
- The JCM starts its operation as the non-tradable credit type mechanism. Both sides continue consultation for the transition to the tradable credit type mechanism and reach a conclusion of such consultation at the earliest possible timing, taking account of implementation of the JCM. [RoI ver.4, para 4]
- Both sides aim for concrete contributions to assisting adaptation efforts of Mongolia through the JCM after the JCM is converted to the tradable credit type mechanism. [Doc., para 10]
- Each side checks the status of the issuance and use of credits and makes sure that no double counting is discovered. [RoI ver.4, para 41]
- Each side takes necessary measures to ensure transparency in the implementation of the JCM. [RoI ver.4, para 15]

Figure: the JCM scheme between Mongolia and Japan



*measurement, reporting and verification

2. JCM project cycle

Step and expected duration	Main Actor(s)	Activity	Output (documents)
(0) Development of methodologies	← <mark>◆ PP</mark> ◆ JC	 Each side or PPs prepares a draft methodology and submits it to the JC. The submitted draft methodology, after its completeness being checked goes through public inputs process. The JC determines either to approve or reject the draft. [RoI ver.4, para 20-21, PCP ver.6 para 6] There is a formal procedure for submission of a proposed methodology (chap. 4 of this CHARTS) 	 Proposed methodology Proposed Methodology Spreadsheet
(1) Making PDD and SDCP	← <mark>◆ PP</mark> ◆ JC	 PPs make a PDD and SDCP for a JCM project activity. (Chapter 5 of this CHARTS) [PCP ver.6 para 30]. PDD presents information on the essential technical and organizational aspects of the project activity and the approved methodology applied to the project activity. SDCP presents in detail a plan of the JCM project to contribute to sustainable development (ex-ante assessment). [GL SDCP ver.1] 	 PDD and Monitoring Spreadsheet MoC SDCP
(2) Validation	 ◆ TPE ◆ PP ◆ JC 	 Validation is the process of independent evaluation of a proposed JCM project by a TPE against the validation guidelines as developed by the JC on the basis of the PDD. [RoI ver.4, para 24] SDCP review is conducted by the secretariat. The SDCP is deemed positively reviewed if no potential negative impacts are identified or appropriate action plan is properly described during the period of review. There is a formal procedure for validation. (chap. 6 of this CHARTS) 	Validation report
(3) Registration	← JC	 Registration is the formal acceptance by the JC of a validated project as a JCM project. [RoI ver.4, para 27] There is a formal procedure for request for registration. (chap. 6 of this CHARTS) If there are changes from the project activity as described in the registered PDD, PPs can notify and request approval of such changes. (chap. 4 of this CHARTS) 	Project reference number

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2. JCM project cycle

Step	Main Actor(s)	Activity	Output (documents)
(4) Monitoring a JCM project activity	← PP	 PPs implement a JCM project and monitor GHG emission reductions or removals by the JCM project based on the PDD. [RoI ver.4, para 30] Monitoring plan may be revised. At the end of a period, PPs prepare a monitoring report and request a TPE for verification. [RoI ver.4, para 32] 	Monitoring report
(5) Verification and SDCR evaluation	 ◆ TPE ◆ PP ◆ JC 	 Verification is a periodic independent review and ex post determination by a TPE of the monitored GHG emissions reductions or removals as a result of a registered JCM project during the verification period. [RoI ver.4, para 31] SDCR evaluation is conducted by the JC. The SDCR is deemed positively evaluated if no negative impacts are identified or appropriate description on the corrective action is properly addressed. There is a formal procedure for verification and SDCR evaluation. (Chapter 4 of this CHARTS) 	 Verification report SDCR
(6) Issuance of credits	← ^{◆ PP} ◆ JC	 PPs request the JC to notify each side to issue the credits to its respective account in the registry on the basis of the verification report with the determined allocation of credits among the PPs. The JC conducts a completeness check on the request and notifies each side of the result. [RoI ver.4, para 36-37] There is a formal procedure for issuance of credits. (Chapter 4 of this CHARTS) 	Credit serial number in the registry
(7) Use of credits	← Each side	• Credits issued by each side can be used to achieve emission reduction targets of both sides. [RoI ver.4, para 40]	(Depends on each side policy)

BOX: JCM project cycle procedure (PCP) version 06.0 [PCP ver.6]

This procedure describes the administrative steps to follow for PPs, TPE, other stakeholders, the JC, the secretariat and both sides for approval of a methodology, registration of a JCM project, issuance of credits and related actions.

3-1. Japanese government and Mongolian government

♦ Both sides [Doc., para 2-11]:

- Hold close policy consultations at various levels for cooperation toward low carbon development under the UN, at the regional and bilateral frameworks.
- Stablish the JC to operate the JCM.
- Work in close cooperation to facilitate financial, technological and capacity building support necessary for the implementation of the JCM.
- Continue consultation for the transition to the tradable credit type mechanism and reach a conclusion of such consultation at the earliest possible timing, taking account of implementation of the JCM.
- Aim for concrete contributions to assisting adaptation efforts of developing countries through the JCM after the JCM is converted to the tradable credit type mechanism.
- In conjunction with meetings of the JC, conduct policy consultations about the relevant policy measures of the JCM. [RoI ver.4, para 11]

Each side [RoI ver.4, para 13-17]

- Based on the rules and guidelines as developed by the JC, and/or in accordance with relevant domestic laws and regulations in respective countries:
 - a) Prepares draft methodologies and submits them to the JC;
 - b) Establishes and maintains a registry in line with the common specifications for registries, as developed by the JC;
 - c) On the basis of notification for issuance of credit by the JC (including for allocation of credits among participants), issues the notified amount of credits to its registry.
- Promptly informs the JC on issuance of credits under the JCM.
- Takes necessary measures to ensure transparency in the implementation of the JCM.
- Designates members of the JC from the respective sides and notifies the other side of this designation in writing. [RoP ver.2, para 5]
- Neither side uses any mitigation projects registered under the JCM for the purpose of any other international climate mitigation mechanisms to avoid double counting. Each side checks the status of the issuance and use of credits and makes sure that no double counting is discovered. [Doc., para 7, RoI ver.4 para 16, 40-41]
- The Japanese side informs the Mongolian side of incentive schemes for projects under the JCM immediately after such schemes start. [RoI ver.4, para 17]

BOX: Support by Japanese government (FY2018) [GoJ Jul 2018] [https://www.jbic.go.jp/ja/efforts/jcm]

Financing programme

- Financing Programme for JCM Model Projects, including JCM REDD+ Model Projects and collaboration with projects supported by JICA and other government affiliated financial institute.
- ADB trust fund (JF JCM)
- JCM Demonstration Projects
- JCM Special Financing Scheme (JSF)

Capacity building

Feasibility study

3-2. JCM Joint Committee (JC)

[Doc., para 4, RoI ver.4, para 5-12, 22-23]

- The JC consists of representatives from both Japanese government and Mongolian government.
 - Develops or modify rules of procedures of the JC, rules and guidelines regarding the JCM, methodologies to quantify the amount of GHG emission reductions or removals, requirements for designation of TPEs, and other matters relating to the implementation and administration of the JCM as necessary.
 - Designates, suspend or withdraw TPEs.
 - Registers JCM projects which were validated by the TPE, on the basis of a request for registration of JCM projects submitted by PPs.
 - Notifies both sides to issue the credits which were verified by the TPE, on the basis of a request for notification to each side for issuance of credits submitted by PPs.
 - Develops reports on the status of the implementation of the JCM and, where necessary, discusses issues related to the operation and management of the JCM.
 - Establishes its secretariat for the implementation of the JCM.

Members of the JC [RoP ver.2, para 5-8]

- Members of the JC designated by each side may not exceed 10. Members may be increased, decreased, or changed as long as they stay within the allowed number at any time with prior written notification of both sides.
- Each member of the JC should have no personal or direct financial interest in any matter under consideration by the JC.
- The JC has two Co-Chairs to be appointed by each side upon notification of each other with one of the Co-Chairs appointed by the Mongolian side and the other appointed by the Japanese side, respectively. In case a Co-Chair resigns, the side which appointed the leaving Co-Chair, appoints his or her replacement.
- Each Co-Chair may designate an alternate from members of the JC from each side to perform the function of the Co-Chair. Such designation is distributed electronically or otherwise, in written form.

3-2. JCM Joint Committee (JC)

Meeting [RoP ver.2, para 11-17]

- Schedule
 - The JC meets as necessary but no less than once a year.
 - The secretariat give notice of the date of each meeting no less than two weeks prior to the date of the meeting, in consultation with the Co-Chairs.
 - The secretariat provide the agenda of each meeting no less than two weeks prior to the date of the meeting, and final draft of documents for the meeting no less than five working days prior to the date of the meeting, in consultation with the Co-Chairs.
- Decision in the meeting
 - Decision by the JC is adopted by consensus.
 - The Co-Chairs ascertain whether consensus has been reached. The Co-Chairs declare that a consensus does not exist if there is a stated objection to the proposed decision by a member of the JC.
- ♦ Attendance
 - An alternate of each member of the JC from the respective side may attend the meetings of the JC to perform the function of the member of the JC. Such substitution is informed by electronic means or otherwise in written form prior to the concerned meeting.
 - Meetings of the JC may be open to observers approved by both sides, except where otherwise decided by the JC.

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 Decision by electronic means and conference call [RoP ver.2, para 18-20] The JC may adopt decisions by electronic means provided that: (a) The proposed decisions are distributed by the Co-Chairs to all members of the JC by electronic means. (b) The proposed decisions are deemed as adopted when, (i) no member of the JC has provided negative assertion by electronic means within 10 calendar days after distribution of the proposed decisions and both Co-Chairs have made affirmative assertion by electronic means, or (ii) all members of the JC have made affirmative assertion by electronic means. If a negative assertion is made by one of the members of JC, the Co-Chairs take into account the opinion of the member and take appropriate actions. The JC may hold conference calls to assist making decisions by electronic means. 	 delegated the work to assist the JC respect the confidentiality of all confidential information acquired in his/her position and not make improper use of or disclose such confidential information to third parties. The full text of all decisions of the JC is made publicly available immediately after the decisions are adopted.

3-3. The structure of support for JC

[RoP ver.2, para 23-25]

- Secretariat
 - JC establishes its secretariat for the implementation of the JCM. [RoI ver.4, para 12]
 - The secretariat services the JC by performing the work that the JC requires.
- External assistance
 - JC may establish panels necessary to assist it in the performance of its functions. The rules and procedures of such panels are decided by the JC.
 - The JC may decide to appoint external experts to assist part of its work on a case-by-case basis.

lananasa sida	Mongolian side
Japanese side JCM JC Embassy of Japan in Mongolia (2 members) Ministry of Foreign Affairs Ministry of Economy, Trade and Industry Ministry of the Environment	Description Mongolian side members Ministry of Environment and Tourism (2 members) Energy Regulatory Commission of Mongolia Ministry of Mining and Heavy Industry Ministry of Mining and Heavy Industry Ministry of Construction and Urban Development Ministry of Food Agriculture and Light Industry Ministry of Foreign Affairs Ministry of Road and Transportation The Governor's office of the Capital city Ministry of Energy
Secre Mitsubishi UFJ Research and Consulting Co., Ltd.	etariat Environment and Climate Fund, Ministry of Environment and Tourism

The support structure of JCM JC [JCM website; https://www.jcm.go.jp/mn-jp/jc_members]

3-4. Third Party Entity (TPE)

♦ A TPE that is designated by JC: [RoI ver.4, para 18, 22-23]

- (a) On the basis of requests from PP, validates the project as described in a PDD prepared by the PPs, in line with the guidelines for the validation as developed by the JC, and informs the validation result to the PPs;
- (b) On the basis of requests from PPs, verifies GHG emission reductions or removals achieved by the JCM project as described in the monitoring report prepared by the PPs, in line with the guidelines for the verification of GHG emission reductions or removals as developed by the JC, records the verification result in a verification report and sends the report to the PPs.
- Upon receiving an application submitted by a candidate, the JC designates a TPE in line with the guidelines for the designation of TPEs, and makes publicly available the relevant information on the designated TPE through a website. [for the list of TPEs: https://www.jcm.go.jp/mn-jp/tpes]
- The JC may suspend or withdraw the designation of a TPE if it has found fraud, malfeasance or incompetence of the entity.

Requirements for designation as a TPE [GL TPE ver.4, para 10-11]

- Candidate entities are either:
 - Entities accredited under ISO 14065 by an accreditation body that is a member of the International Accreditation Forum (IAF) and/or the Pacific Accreditation Cooperation (PAC) based on ISO 14064-2; or
 - Designated Operational Entities (DOEs) or operational entities accredited by the Executive Board under the Clean Development Mechanism (CDM).
- Candidate entities have sufficient knowledge of the JCM between Mongolia and Japan by reading and knowing all applicable rules and guidelines of the JCM.

Sectoral scope [GL TPE ver.4 para 12, 14, 17]

- When the JC designates the candidate entity, applicable sectoral scopes under the JCM for such entity are decided on the basis of:
 - (a) In case the candidate entities are accredited under ISO 14065, sectoral competence of the candidate entities as described in their application; and
 - (b) In case the candidate entities are designated/accredited under the CDM, the sectoral scopes identical to those under the CDM unless otherwise decided by the JC.
- Sectoral scopes under the JCM are described in Annex 1 [of GL TPE ver.4].
- When a TPE wishes to be designated under the JCM for additional sectoral scopes, the TPE submits the application form and seeks its designation for those sectoral scopes.

Procedure for designation as a TPE [GL TPE ver.4 para, 13-16, 18]

- Candidate entity submits the application form to the JC.
- The secretariat checks whether the application form is complete, and communicates the result to the candidate entity within 7 days after the receipt of the submission.
- When the application is deemed complete, the JC decides whether to designate the candidate entity as a TPE or reject the application.
- The secretariat notifies the result of the JC decision to the candidate entity and makes the relevant information of the designated TPE and the sectoral scopes publicly available through the JCM website.

3-4. Third Party Entity (TPE)

Suspension, withdrawal and reinstatement of the designation [GL TPE ver.4, para 20]

- The designation is suspended or withdrawn under the following conditions:
 - (a) When the JC decides that the TPE no longer complies with applicable JCM rules and guidelines following the review conducted by the JC;
 - (b) When the status of the TPE changes regarding accreditation under ISO 14065 and/or accreditation/designation under the CDM; and
 - (c) When the TPE voluntarily withdraws its designation status under the JCM.

a. Procedures for suspension or withdrawal following a review [GL TPE ver.4, para 21-22]

- The JC may conduct a review on whether a TPE continues to comply with the applicable JCM rules and guidelines. Such review may include on-site visits to evaluate the performance of a TPE. The JC may decide to appoint external experts or organizations which assist part of its work regarding the review.
- If the JC has carried out a review and found that the TPE no longer complies with the applicable JCM rules and guidelines, the JC decides on whether to suspend or withdraw the designation of the TPE for some or all sectoral scopes, but only after the TPE has had the possibility of a hearing. The suspension or withdrawal immediately commences on the date when the decision is taken by the JC.
- b. Procedures for suspension or withdrawal due to changes in the status of the TPE regarding accreditation under ISO 14065 and/or accreditation/designation under the CDM [GL TPE ver.4, para 23-26]
 - For a TPE accredited only under ISO 14065, when its accreditation under ISO 14065 is suspended or withdrawn for some or all sectoral scopes, the designation of the TPE for the corresponding sectoral scopes under the JCM is suspended or withdrawn on the date such suspension or withdrawal commences. "Withdrawal for some sectoral scopes" is described as "reducing scopes" under ISO 14065.
 - For a TPE designated only under the CDM, when the accreditation/designation is suspended or withdrawn for some or all sectoral scopes, the designation of the TPE for the corresponding sectoral scopes under the JCM is suspended or withdrawn on the date such suspension or withdrawal commences.
 - For a TPE accredited under ISO14065 and designated under the CDM:
 - (a) When either accreditation under ISO 14065 or accreditation/designation under the CDM is suspended or withdrawn for some or all sectoral scopes, the designation of the TPE for the corresponding sectoral scopes under the JCM is suspended or withdrawn on the date such suspension or withdrawal commences except for the cases described in subparagraphs (b) and (c) below;
 - (b) When either the TPE voluntarily withdraws the accreditation for some or all sectoral scopes under ISO 14065 or the TPE voluntarily withdraws the accreditation for some or all sectoral scopes under the CDM, without being suspended, the designation of the TPE under the JCM is maintained for the corresponding sectoral scopes for which the TPE continues its accreditation or designation under the other programme; and
 - (c) When either the TPE voluntarily withdraws the accreditation for some or all sectoral scopes under ISO 14065 or the TPE voluntarily withdraws the accreditation for some or all sectoral scopes under the CDM, which is currently under suspension, the designation of the TPE for the corresponding sectoral scopes under the JCM is suspended until the JC decides whether to withdraw or reinstate the designation.
 - In case the status of the TPE falls under the conditions described above, the TPE notifies the JC of such status without delay.

3-4. Third Party Entity (TPE)

Procedures following suspension or withdrawal [GL TPE ver.4, para 30-34]

- When the designation of a TPE is suspended or withdrawn for some or all sectoral scopes, the JC makes the name of the TPE, its status regarding sectoral scopes suspended or withdrawn and the reasons for the suspension or withdrawal publicly available through the JCM website without delay.
- When the designation of a TPE is suspended or withdrawn for some or all sectoral scopes, the TPE notifies all affected organizations including PPs which the TPE is under contract to perform JCM validation and/or verification activities by the time of suspension or withdrawal.
- When the designation of a TPE is suspended, the TPE may continue its ongoing JCM validation and/or verification activities for which the contract was in force at the time of its suspension.
- When the designation of a TPE is withdrawn for some or all sectoral scopes, the TPE does not continue any JCM validation and/or verification activities for the sectoral scopes withdrawn.
- Projects which had been already validated or verified by the TPE are not affected by its suspension or withdrawal, however, the JC may
 conduct any actions to these projects.

Procedures for reinstatement of designation [GL TPE ver.4, para 35-39]

- When a TPE, whose designation is suspended or withdrawn for some or all sectoral scopes since it no longer complies with the applicable JCM rules and guidelines following the review conducted by the JC, wishes its designation to be reinstated, the TPE submits the application form and documents which explain corrective actions for the causes of its suspension.
- When a TPE, whose designation is suspended or withdrawn for some or all sectoral scopes since it ceased to meet the conditions described for accreditation under ISO 14065 and/or designation under the CDM, wishes its designation to be reinstated after the suspension is lifted or the accreditation is reinstated under ISO 14065 and/or the CDM, the TPE submits the application form.
- When the designation of a TPE is reinstated, the secretariat makes the name of the TPE and its reinstated sectoral scopes publicly available through the JCM website without delay.
- The JC decides on whether to reinstate the designation of the suspended or withdrawn TPE based on the submitted documents.

Voluntary withdrawal by a TPE [GL TPE ver.4, para 27-29]

- A TPE may withdraw its designation status for some or all sectoral scopes by submitting the letter through electric means, indicating the name of the TPE, sectoral scopes that the TPE wishes to withdraw; and date when the TPE wishes to withdraw its designation.
- Voluntary withdrawal of the designation by a TPE for some or all sectoral scopes is effective on the same date indicated above.
- Voluntary withdrawal of the designation by a TPE does not free the TPE from its contractual arrangement.

BOX: JCM Guidelines for Validation and Verification version 1.0 (VV Guidelines) [GL VV ver.1]

These Guidelines are applicable to TPEs that are under contractual arrangement with PPs to validate or verify any JCM projects based on JCM methodologies previously approved by JC.

BOX: JCM Guidelines for Designation as a Third-Party Entity version 1.0 [GL TPE ver.4]

These Guidelines are applicable to candidate entities, TPEs, the JC and the secretariat with respect to designation, suspension and withdrawal of TPEs.

3-5. Project participants (PP)

- Project participants: [RoI ver.4, para 19]
 - Prepare a draft methodology and submit the draft to the JC for its approval
 - Prepare a draft PDD and submit the draft to a TPE for validation and notify the JC
 - Submit the PDD that was validated by the TPE to the JC for its registration of the project
 - Implement the JCM project and conduct monitoring in line with the PDD
 - Prepare a monitoring report and send the report to a TPE for verification
 - Submit a verification report prepared by the TPE to the JC, and request notification to each side for issuance of credits.
 - Prepare an SDCP, and submit it to the secretariat for a review, and an SDCR and submit it to the secretariat for an evaluation.

3-6. Procedures for modalities of communication (MoC) [PCP ver.6, para 39-41, 45]

- PPs designate one focal point entity among the PPs to communicate on their behalf with the JC and the secretariat in line with scopes of authority and include this information in an MoC.
- After the submission of an MoC of a proposed JCM project, all official communication between the PPs and the JC, the secretariat, or each side for the specific project is conducted through the focal point.
- The PPs submit an MoC to the JC and the TPE, at the time of submitting the draft PDD to the TPE for validation and the JC for public inputs, using the latest version of the "JCM Modalities of Communication Statement Form" (MoC form). The contact details of the focal point and other PPs are included in the MoC form.
- The secretariat publishes the MoC form on the JCM website following the registration of the project. The MoC is shared only among the PPs, the JC, the secretariat and the TPE involved in the JCM project. The secretariat makes sections 1 to 4 of the MoC without specimen signatures publicly available.

Focal point [PCP ver.6, para 42-44]

- PPs grant the focal point the authority to:
 - (a) Communicate in relation to requests for issuance of credits to respective accounts;
 - (b) Communicate in relation to requests for addition and/or voluntary withdrawal of PPs and changes to the focal point, as well as changes to company names, legal status, contact details and specimen signatures; and
 - (c) Communicate on all other project-related matters not covered by subparagraphs (a) and (b) above.
- PPs and the focal point designate one primary authorized signatory and one alternate authorized signatory. The signature
 of either the primary or alternate authorized signatory suffices for authenticating the PP's or the focal point's consent or
 instruction(s).
- PPs do not include or refer to private contractual arrangements in an MoC.

3-6. Procedure for Modalities of Communication (MoC)

Changes to registered modalities of communication [PCP ver.6, para 110-118]

- PPs of the JCM project requests changes to the contents of the registered MoC to the secretariat as soon as possible after the changes become effective.
- The secretariat requests a new submission of an MoC whenever the secretariat identifies inconsistencies or inaccuracies in the registered MoC.
- PPs may request for changes to the contents of the registered MoC by using the previous version of the MoC form within the grace period of 6 months from the date of publication of a new version. The secretariat does not accept the previous version after the grace period of 6 months.
- PPs who submit the MoC form ensures that:
 - (a) Supporting documentation, including powers of attorney, or extracts from board meeting minutes or company association documentation, or extracts/certificates from national company registries that cannot be verified online, is dated or notarized within 2 years from the time of submission of a request for change to established MoC. This time limitation does not apply to copies of national personal identity documents;
 - (b) To the extent possible, changes applicable to more than one JCM project or multiple changes affecting the same JCM project are consolidated in a single form.
- Legal representative of a project participant may sign on behalf of the authorized signatories if the primary and alternate authorized signatories of the PP concerned are no longer available. Legal representatives signing on behalf of PPs provide written evidence that they are authorized to sign on behalf of the respective entities.
- The secretariat may request additional clarification and/or documentation if submissions do not clearly provide evidence.
- The secretariat displays the updated MoC including its Annex 1 as necessary and their effective dates on the JCM website.

Changes to focal point [PCP ver.6, para 119-120]

- Any of the PPs for a registered JCM project may change the designation of the focal point for any reason and at any time by submitting a new MoC form signed by all PPs.
- PPs may request for changes on the designation of the focal point by using the previous version of the MoC Form within the grace period of 6 months from the date of publication of a new version. The secretariat does not accept the previous version after the grace period of 6 months.

Changes to PPs [PCP ver.6, para 121-122]

- If the PPs of a registered JCM project have changed after the registration of the project, PPs submit a completed Annex 1 of the MoC form for each of the following changes:
 - (a) Addition of a PP;
 - (b) Changes related to entity names/legal status;
 - (c) Withdrawal of a PP. If a PP has ceased operations due to bankruptcy or other reasons and is unable to sign the MoC form, the submission is accompanied by documented evidence of the cessation.
 - (d) Changes related only to contact details and specimen signatures.
- A PP added to a registered JCM project accepts the existing MoC unless a new MoC is submitted simultaneously.

4. JCM project methodology

4-1. Methodology structure

[Glos ver.1, No.19-21] [GL PM ver.2, para 16]

A methodology is applied to JCM projects for calculating emission reductions achieved by each project and monitoring the JCM project.

Proposed Methodology

- A methodology that has been submitted to the JC for approval.
- Consists of Proposed Methodology form and Proposed Methodology Spreadsheet. F

Proposed Methodology Spreadsheet

- Defines a monitoring plan and enables calculation of GHG emission reductions automatically through inputting values. F
- Consists of an input sheet and calculation process sheet.

Input sheet

Calculation Process Sheet Contains all the parameters to be monitored ex post, project-Contains all the default values which cannot be specific parameters to be fixed ex ante by the PPs (e.g. historical changed by the PP, calculation process to derive data) as well as the default factors which can be changed by the reference emissions and project emissions, and the PPs. For each parameter, the methodology proponents fill in all resulting emission reductions. the required fields, except for those of the inputted values.

Approved methodology

- A methodology that has been approved by the JC for application to JCM projects.
- Consists of an approved methodology document and a Monitoring Spreadsheet.

Monitoring Spreadsheet

Consists of a Monitoring Plan Sheet, Monitoring Structure Sheet, and Monitoring Report Sheet.

Monitoring Plan Sheet	Monitoring Structure Sheet	Monitoring Report Sheet		
is used before validation for developing	is used before validation for developing an	is used before verification for developing a		
a monitoring plan and calculating	operational and management structure to be	monitoring report and calculating		
emission reductions ex ante.	implemented in order to conduct monitoring;	emission reductions <i>ex post</i> .		

Monitoring Plan Sheet and Monitoring Report Sheet include input sheet and calculation process sheet which are F prepared based on the Proposed Methodology Spreadsheet. The Monitoring Structure Sheet is added by the secretariat after the approval of the proposed methodology by the JC.

BOX: JCM Guidelines for Developing Proposed Methodology [GL PM ver.2]

These guidelines are intended to assist each side or methodology proponents in preparing proposed methodologies for the JCM and referred to by the JC in developing and assessing proposed methodologies.

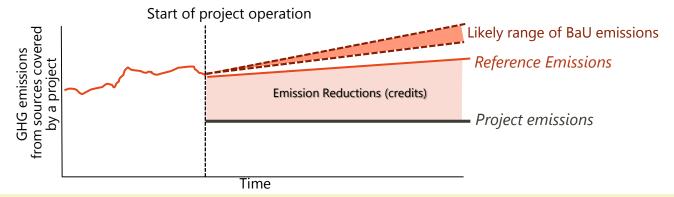
4-2. Reference emissions

[GL PM ver.2, para 7-8] [Glos ver.1, No.6-7]

♦ In the JCM, emission reductions to be credited are defined as the difference between reference emissions and project emissions.

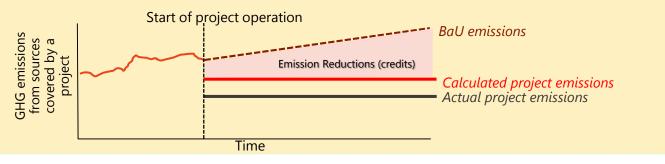
- The reference emissions are
 - Calculated to be below business-as-usual (BaU) emissions which represent plausible emissions in providing the same outputs or service level of the proposed JCM project in Mongolia (to ensure a net decrease and/or avoidance of GHG emissions.)
 - Calculated by multiplying a crediting threshold which is typically expressed as GHG emissions per unit of output by total outputs.
 - Crediting threshold is typically expressed as GHG emissions per unit of output and established ex ante in the methodology applicable for the same project type in the host country. It should also be established conservatively.

Figure: Indicative diagram of the relationship between the BaU emissions, reference emissions and project emissions



BOX: Alternative way to realize net reduction [GOJ Jul 2018]

Using conservative default values in parameters to *calculate project emissions* instead of measuring actual values will lead calculated project emissions larger than actual project emissions.



4-3. Eligibility criteria

[GL PM ver.2, para 9, Glos. ver.1, No.4]

- Eligibility criteria are requirements for the JCM project defined in the JCM methodology and contain the followings:
 - (a) Requirements for the project in order to be registered as a JCM project.
 - (b) Requirements for the project to be able to apply the approved methodology.

BOX: Eligibility criteria [GOJ Jul 2018]

- Clearly defined in the methodology, can reduce the risks of rejection of the projects proposed by PPs.
- A "check list", allows easy determination of eligibility of a proposed project under the JCM and applicability of JCM methodologies to the project.
- Both Governments determine what technologies, products, etc. should be included in the eligibility criteria through the approval process of the JCM methodologies by the JC.
- PPs can use the list of approved JCM methodologies when applying for the JCM project registration.

Examples:

(a) Requirements for the project in order to be registered as (b) Requirements for the project to be able to apply the a JCM project. approved methodology Basis for the assessment of validation and Ser Example registration of a proposed project \checkmark Existence of historical data for x year(s) ✓ Electricity generation by xx (e.g. PV, wind Example turbine) connected to the grid \checkmark Introduction of xx (products/technologies) ✓ Retrofit of the existing boiler whose design efficiency is above xx (e.g. output/kWh) <Benchmark Approach> Same as "applicability condition of the \checkmark Introduction of xx (specific high efficient methodology" under the CDM products/technologies, such as air conditioner with inverter, electric vehicles, or PV combined with battery) < Positive List Approach>

4-4. Methodology development

[GL PM ver.2, para 13, 15, 17-18] [PCP ver.6, para 6]

- Methodology proponents provide supporting documents to justify key logical and quantitative assumptions regarding the choice of eligibility criteria, default values and establishment of reference emissions
- The Japanese side, the Mongolian side or PPs can be methodology proponents.
- The proposed methodology:
 - Describes the procedures in a manner that is sufficiently explicit to enable the methodology to be used, be applied to projects unambiguously, and be reproduced by a third party;
 - Is possible for projects following the methodology to be subjected to JCM validation and/or verification;
 - Includes all algorithms, formulae, and step-by-step procedures needed to apply the methodology and validate the project, i.e. calculating reference emissions and project emissions;
 - Provides instructions for making any logical or quantitative assumptions that are not provided in the methodology and is made by the methodology user;
 - Avoids the intentional increase of credits caused by perverse incentives (e.g. when an increase in output is triggered by incentive to increase credits).

The Proposed Methodology Form and the Proposed Methodology Spreadsheet are completed in English language.

- The Proposed Methodology Form is not altered, that is, is completed without modifying its format, font, headings. If sections of the Proposed Methodology Form are not applicable, it is explicitly stated that the section is left blank on purpose.
- The presentation of values in the Proposed Methodology Form and the Proposed Methodology Spreadsheet should be in international standard format (e.g. 1,000 representing one thousand and 1.0 representing one). The units used should be accompanied by their equivalent S.I. units/norms (thousand/million) as part of the requirement to ensure transparency and clarity.

The JCM sectoral scope [GL PM ver.2 Annex I]

defines the category of GHG source sectors or
groups of activities that apply to JCM projects.4.A JCM project may fall within more than one
sectoral scope:5.7.7.

- Energy industries (renewable / non- 8. renewable sources);
 9.
- 2. Energy distribution;
- 3. Energy demand;

- Manufacturing industries;
- 5. Chemical industry;
- 6. Construction;
- 7. Transport;
 - Mining/Mineral production;
- 9. Metal production;
- 10. Fugitive emissions from fuels (solid, oil 15. and gas);
- 11. Fugitive emissions from production and consumption of halocarbons and sulphur hexafluoride;
- 12. Solvents use;
- 13. Waste handling and disposal;
- 14. Afforestation and reforestation;
 - 5. Agriculture.

4. JCM project methodology

JC

(1)' Develop a proposed methodology under

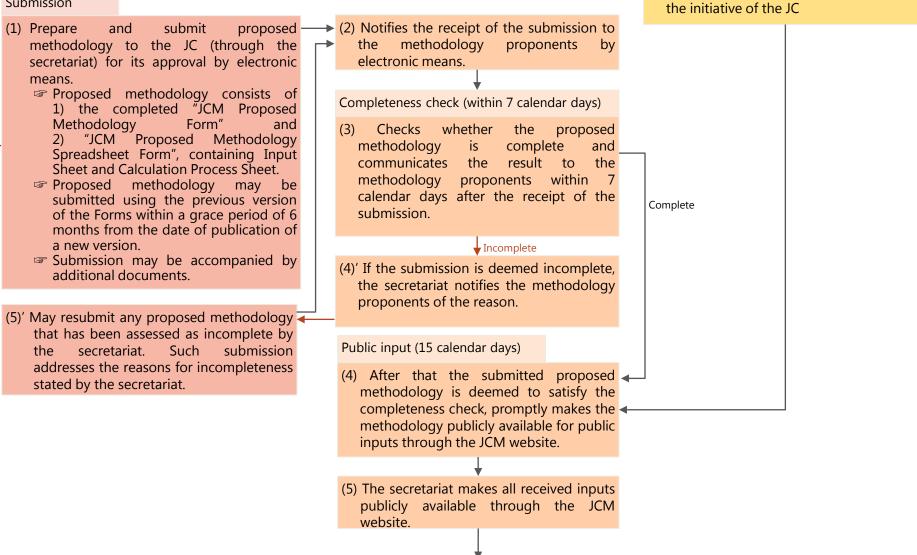
[PCP ver.6, para 6-25]

4-5. Procedure for submission of a proposed methodology

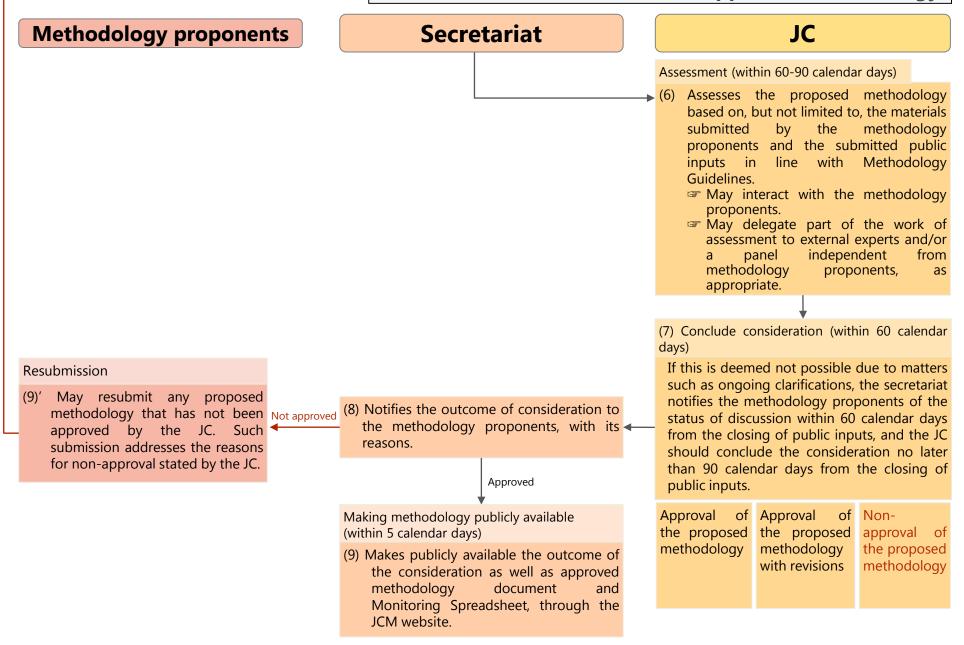
Secretariat

Submission

Methodology proponents



4-5. Procedure for revision of an approved methodology



4. JCM project methodology

4-6. Procedure for revision of an approved methodology

Methodology proponents

Submission

- May request the JC to revise an approved methodology by submitting the completed "JCM Approved Methodology Revision Request Form" and the proposed revised methodology highlighting all proposed changes.
 - Submission may be accompanied by additional documents which helps explain the proposed revision.
 - Request may be submitted using the previous version of the Form within a grace period of 6 months from the date of publication of a new version.

BOX: Putting on hold of an approved methodology

[PCP ver.6, para 85]

In case new or better comprehension of scientific evidence indicates that emission reductions may be overestimated based on the approved methodology, or there are identified inconsistencies, errors and/or ambiguities in the approved methodology, the JC may put on hold an approved methodology at any time. In this case, the JC decides to either:

- (a) Put on hold the approved methodology with immediate effect.
- (b) Put on hold the approved methodology with a grace period of 28 calendar days.

Secretariat

(2) Notifies the receipt of the submission to the methodology proponents by electronic means.

Completeness check (within 7 calendar days)

(3) Conducts a completeness check of the submission in the same procedure as described in Chapter 4-5 of this CHARTS.

Assessment (in parallel with completeness check)

 (3) Assesses the nature and complexity of the proposed revision and classify them:

 (a) Substantive revision proposal: Substantive changes including changes in eligibility criteria, calculation and monitoring methods and parameters; or
 (b) Editorial revision proposal: Correction of misstatements and editorial revisions to improve the clarity of the approved methodology.

Public input (15 calendar days)

(5) Upon conclusion of the completeness check and the assessment of the proposed revision, all substantive revision proposals, including those under the initiative of JC, are subject to public inputs procedure as described (see chapter 4-5).

Makes methodology publicly available (within 5 calendar days)

(6) Makes publicly available all approved revised methodologies through the JCM website within 5 calendar days from the date of decision by the JC.

[PCP ver.6, para 92-105]

JC

(1)' May request the methodology proponents to submit additional documents including a draft PDD to which the proposed revised methodology is applied.

(1)"Methodologies may also be revised under the initiative of the JC.

Making methodology publicly available

(4) Upon conclusion of the completeness check and the assessment of the proposed revision by the secretariat, all editorial revision proposals are reflected as appropriate by the secretariat after approval by the JC. The secretariat makes the revised methodology publicly available through the JCM website.

The revision of an approved methodology has no effect on projects which have started the public inputs for draft PDDs applying the previous version of the revised methodology.

Consideration of the substantive revision proposals is conducted in the same procedure as described in Chapter 4-5.

PPs may apply the approved revised methodology in projects seeking validation after the date on which the revised version is approved.

5. Project design document (PDD)

5-1. Making PDD

[GL PDD ver.3.1, para 3, 9-13, 16-22]

- PDD is prepared by the PP of a JCM project and sets out in detail, in line with the JCM rules and guidelines, the JCM project which is to be realized.
- When designing a proposed JCM project and developing a PDD and a monitoring report, PPs apply PDD and Monitoring Guidelines and the selected methodology(ies), which contain(s) approved methodology document(s) and Monitoring Spreadsheet(s).

PDD

Consists of a completed PDD form and monitoring plan using Monitoring Plan Sheet and Monitoring Structure Sheet. A monitoring report is completed by using Monitoring Report Sheet.

PDD form	Monitoring plan
JCM Project Design Document Form ver.3.1	Monitoring Plan Sheet Monitoring Structure Sheet

- PPs provide a description of the project that provides a comprehension of the nature of the project and its implementation.
- PPs monitor the registered JCM project and its emission reductions. The PPs establish and apply quality management procedures to manage data and information. The PPs should reduce, as far as is practical, uncertainties related to the quantification of emission reductions.
- Solution of the second second
- PDD form and the Monitoring Spreadsheet are completed in English language.
- PDD form and the Monitoring Spreadsheet are not to be altered, that is, are to be completed without modifying its format, font, headings, except for rows added to the table in the Annex of the PDD form.
- Where a PDD contains information that the PPs wish to be treated as confidential or proprietary, the PPs are required to submit documentation in two versions; (1) One version where all parts containing confidential or proprietary information are made illegible, and (2) Another version containing all information that is to be treated as strictly confidential.
- Description related to application of the eligibility criteria and the environmental impact assessment is not considered confidential or proprietary.
- Presentation of values in the PDD, including those used for the calculation of emission reductions, should be in international standard format, accompanied by their equivalent S.I. units/norms as part of the requirement to ensure transparency and clarity.
- A project which started operation on or after 1 January 2013 is eligible for consideration as the JCM project. Expected operational lifetime may be explained with publicly available statistical data, reference data from similar projects, legal durable years, expert judgment, etc.

BOX: JCM Guidelines for Developing PDD and Monitoring Report (PDD and Monitoring Guidelines) [GL PDD ver.3.1]

The intended to assist PPs in developing JCM PDD and monitoring reports

5-2. Monitoring plan

 A monitoring plan sets out the methodology to be used by PPs for the monitoring of, and by TPEs for verification of the amount of GHG emission reductions achieved by the JCM project. PPs develop before validation a monitoring plan using Monitoring Plan Sheet and Monitoring Structure Sheet in the corresponding Monitoring Spreadsheet of the methodology applied.

Requirements to PPs

- Input estimated values for each parameter in the Monitoring Plan Sheet including those fixed ex ante for parameters not to be monitored.
- Describe the items for each parameter specified in the Monitoring Plan Sheet in line with the applied methodology(ies) and may add detailed information specific to the proposed project.
- Ensure that data monitored and required for verification and issuance be kept and archived electronically for two years after the final issuance of credits.
- Describe the operational and management structure to be implemented in order to conduct monitoring. The PPs establish and clearly indicate the roles and responsibilities of personnel, institutional arrangements, and procedures for data collection, archiving and reporting.
- Appoint a person who is responsible for overall monitoring activity including preparation of the monitoring report, and managing and archiving of data. The responsible person for monitoring:
 - (a) Ensures the quality of monitoring report and the structure and procedure for producing such a document;
 - (b) Appoints a person(s) responsible for managing monitoring points, when necessary, to collect data and maintain and control measuring instruments (including calibration/regular inspection) at monitoring points.

Items to be described by the PPs:

- (a) Estimated values: Provide the estimated values of the parameter for the purpose of calculating emission reductions *ex ante*;
- (b) Monitoring option: Select an option from below;
 - (i) Option A: Based on public data which is measured by entities other than the PPs (publicly recognized data such as statistical data and specifications);
 - (ii) Option B: Based on the amount of transaction which is measured directly using measuring equipment (commercial evidence such as invoices);
 - (iii) Option C: Based on the actual measurement using measuring equipment (measured values).
- (c) Source of data: Provide the source of data used or to be used (e.g. logbooks, daily records, surveys, etc.) and spatial level of data (e.g. local, regional, national, international), if applicable;
- (d) Measurement methods and procedures: Describe how the parameters are to be measured/calculated including Quality Assurance/Quality Control procedures applied. If the parameter will be measured, describe the equipment to be used to measure it, including details on accuracy level, and calibration information (frequency, date of calibration and validity)
- (e) Monitoring frequency: Describe the monitoring frequency (e.g. continuously, annually).

5-3. Making Sustainable Development Contribution Plan [GL SDCP/CR ver01.0]

- Sustainable Development Contribution Plan (SDCP) sets out a plan of the JCM project to contribute to sustainable development based on *ex-ante* analysis.
- Sustainable Development Contribution Report (SDCR) sets out the achievement of SDCP implementation for a particular monitoring period, based on *ex-post* evaluation, referring to the checklist items used in SDCP.

SDCP contains:

- a) Plan for prevention of negative impacts and for possible contribution to sustainable development. The plan covers 8 aspects:
 - **1) Policy alignment:** alignment of project with current Mongolian policies or programs that are relevant to its sector, technology, and/or geographical area.
 - 2) Environmental Impact Assessment: whether project is required to follow official/legal process of EIA.
 - **3) Pollution Control:** whether project emits air, water, waste, noise, vibration, and odor pollutants
 - **4) Safety and health:** whether project creates hazardous condition for local communities as well as individuals involved in the project, during either its construction or its operation, etc.
 - 5) Natural environment and biodiversity: whether project is located in protected areas, etc.
 - **6) Economy:** whether project has negative impact on local workforce capacity, etc.
 - **7)** Social Environment and Community Participation: whether project causes any resettlement or other types of conflict, etc.
 - 8) **Technology:** whether the project involves activities to build capacity of human resources directly involved in the project operation, etc.
- b) Potential contribution to 17 Sustainable Development Goals (SDGs).

SDCR contains:

- a) Check list for prevented negative impacts and for contribution to sustainable development. The report covers 8 aspects, identical to those used in SDCP.
- b) Contribution to 17 Sustainable Development Goals (SDGs) within the monitoring period.

Items to be described by the PPs:

- a) Plan for prevention of negative impacts and for possible contribution to SD.
 - Answer 22 questions with "Yes" or "No" to identify potential of negative impact and contribution to SD.
 - If "Yes" is answered, potential negative impact of the project on sustainable development is identified, and PPs describe appropriate action plans.
- b) Potential contribution to 17 SDGs.
 - Identify potential contribution from the project to the achievement of each SDG.
 - If a potential contribution is identified, it is described.

Items to be described by the PPs:

- a) Prevented negative impacts and contribution to sustainable development.
 - Answer 22 questions on negative impacts from project with "Identified" or "Not identified".
 - If answer is "Identified", negative impact from the project on sustainable development is identified, and PPs describe appropriate corrective actions.
- b) Potential contribution to 17 SDGs.
 - Identify whether the project has contributed to the achievement of each SDG.
 - If a contribution is identified, it is described. Quantitative indicators are used where possible.

Indicators for contribution to the SDGs: When describing the contributions to SDGs, PPs refer to the list of SDGs and indicators, "Global indicator framework for the SDGs and targets of the 2030 Agenda for Sustainable Development", available on [https://unstats.un.org/sdgs/indicators/indicators-list/].

JCM in Charts for Mongolia ver.3.0

6. Registration

6-1. Validation requirements [GL VV ver.1, para 5, 18-76, 79]

- Validation is the process of independent evaluation of a proposed JCM project by a TPE against VV Guidelines.
- The TPE:
 - (a) Determines whether the proposed JCM project complies with the requirements of the applied methodology(ies), VV Guidelines and decisions by the JC.
 - (b) Assesses the claims and assumptions made in the PDD and MoC. The evidence used in this assessment is not limited to that provided by the PPs.
- Validation report gives an overview of the validation conclusions and the validation process used by the TPE.
- ♦ General requirements: TPE assesses the information provided by the PPs and applies the means of validation specified throughout VV Guidelines, including but not limited to document review, follow-up actions (e.g. on-site visit and interviews) as necessary, and reference to available information relating to projects or technologies similar to the proposed JCM project under validation. Where no specific means of validation is specified, the TPE applies appropriate auditing techniques.
- ♦ PDD form: TPE determines whether the PDD was completed using the latest version of the PDD forms appropriate to the type of project and drafted in line with the PDD and Monitoring Guidelines.
- Project description: TPE determines whether the description of the proposed JCM project in the PDD is accurate, complete, and provides an understanding of the proposed JCM project.
- Application of approved methodology(ies): TPE validates that the project is eligible for applying selected methodology and that the applied version is valid at the time of submission of the proposed JCM project for validation.
- Emission sources and calculation of emission reductions: TPE determines whether all relevant GHG emission sources covered in the methodology are addressed for the purpose of calculating project emissions and reference emissions for the proposed JCM project. The TPE determines whether the values for project specific parameters to be fixed *ex ante* listed in the Monitoring Plan Sheet are appropriate, if applicable.

- Environmental impact assessment: TPE determines whether the PPs conducted an environmental impact assessment, if required by Mongolia, in line with the Mongolia's procedures.
- Local stakeholder consultation: TPE determines whether the PPs have completed a local stakeholder consultation process and that due steps were taken to engage stakeholders and solicit comments for the proposed project.
- Monitoring: TPE determines whether the description of the monitoring plan is based on the approved methodology and/or PDD and Monitoring Guidelines. The TPE determines whether the monitoring points for measurement are appropriate, as well as whether the types of equipment to be installed are appropriate if necessary.
- Public inputs: TPE ensures that all inputs on the PDD of the proposed JCM project submitted in line with the PCP are taken into due account by the PPs.
- ♦ MoC: TPE validates the corporate identity of all PPs and a focal point included in the MoC, as well as the personal identities, including specimen signatures and employment status, of their authorized signatories. The TPE validates that the MoC has been correctly completed and duly authorized.
- Avoidance of double registration: TPE determines whether the proposed JCM project is not registered under other international climate mitigation mechanisms.
- Start of operation: TPE determines whether the start of the operating date of the proposed JCM project does not predate January 1, 2013.

6-1. Validation requirements

Normative references [GL VV ver.1, para 4]

The following referenced documents are indispensable for the application of VV Guidelines: (a) "ISO 14064-3:2006 Greenhouse gases -- Part 3: Specification with guidance for the validation and verification of greenhouse gas assertions"

(b) PCP

(c) PDD and Monitoring Guidelines

BOX: Items coverage on JCM VV Guidelines and ISO 14064-3

	Items	JCM VV Guidelines	ISO14064-3			JCM VV Guidelines	ISO14064-3
	Objectives	1	Introduction	Conservatives	Objectives	1	Introduction
	Scope and applicability	2, 3	1	General Items	Scope and applicability Normative references	2,3	1
General Items	Normative references	4	-	Validation	Identifying issues and raising requests	22-27	
General items	Terms and definitions	5-11	2		Validation report	29-73, 77-80, 81	4.9
	Roles and responsibilities	ROI 25-26, 32-33		requirements	Verification issues	23 73,77 00,01	
	Principles		3		Compliance of the project		
	ТРЕ	13-15	4.1		implementation with the eligibility	102-104	4.7
General	General validation and verification requirements	16			criteria of the applied methodology Assessment of the project		
validation and	Validation approach	18	4.2, 4.4		implementation against the registered	105-107	-
verification	Means of validation	12, 19-21	4.2, 4.4		PDD or any approved revised PDD Compliance of calibration frequency		
procedures	Verification approach	82-86	4.2, 4.4	Verification	and correction of measured values with	108-113	_
	Means of verification	12, 90-92	4.2, 4.4	requirements	related requirements	100 110	
	Level of assurance	99 (verification)	4.3.1		Assessment of data and calculation of	114-116	4.5-4.8
	Materiality	100-101(verification)	4.3.5		GHG emission reductions	114 110	4.5 4.0
Development	Scope	-	4.3.4		Assessment of avoidance of double registration	117-120	-
of validation	Understanding project activities and		-		Post registration changes	121-125	-
anu	project implementation environment	-	4.4.1		Identifying issues and raising requests	93-98	-
vermcation	Risk assessment	-	4.4.1	Evaluation of	Verification report	126-128	4.9
Dialis	Sampling	17	4.4.3		Judgment of reliance on internal	_	4.5
	Items to be planned	_	4.4.2		control		ч.5
	Validation issues				Quality of evidence	87-89 verification	4.6
	Project design document form	28, 29	-	validation or verification	Assessment against validation or	only	
	Project description	30-32	-	results	verification criteria	-	4.7
	Application of approved			results	Evaluation of the GHG assertions	-	4.8
	methodology(ies)	33-37	A.2.4.6.2 A.2.6.1		Validation or verification opinions	-	4.9
	Emission sources and calculation of				Quality control review regarding	_	A.2.2.5
	emission reductions	38-46	A.2.4.6.2 A.2.6.1		validation or verification engagement		ISO65 8.5
	Environmental impact assessment	47-49	-	QA/QC	Recording and retention	-	4.1
	Local stakeholder consultation	50-52	-		Facts discovered after the validation or verification	-	4.11
	Monitoring	53-56	A.2.4.6.2 A.2.6.1		vernication		
	Public inputs	57-60	-				
	Modalities of communications	61-69	-				
	Avoidance of double registration	70-73	-				
	Start of operation	74-76	-				
	Identifying issues and raising requests	22-27	-				
	Validation report	29-73, 77-80, 81	4.9				

[PCP ver.6, para 30-45]

6-2. Publication of PDD

PPs

Submission

(1) Prepare a draft PDD, monitoring plan, and MoC, in line with the guidelines, and submit with supporting together them documentation (as appropriate) to the TPE contracted by the PPs to perform validation of the project and to the JC for public inputs. Traft PDD and MoC may be submitted using the previous version of the Forms within a grace period of 6 months from the date of publication of a new version. SDCP is submitted to the secretariat at the time of the submission of the draft PDD (see section 6-4).

TPE

- (2)' Validates the MoC and the proposed JCM project as described in the draft PDD, prepares a validation report using the "JCM Validation Report Form" and sends the report to the PPs.
- (5)' Checks the authenticity and relevance of these information in case of doubt.

BOX: Validation and verification (VV)

VV can be conducted either simultaneously or separately. When the PPs apply for validation and verification simultaneously, all sections of the draft PDD and the draft monitoring report are completed prior to submission. Issuance of project reference number

(3) Notifies the receipt of the submission and issues unique reference number to the project.

☞ Informs the PP who submitted the draft PDD and MoC.

Public input (30 calendar days)

(4) Makes the draft PDD publicly available through the JCM website.

- Informs PPs and TPE of the location of the draft PDD on the website and the opening and closing dates of public inputs.
- All stakeholders may submit inputs on the proposed JCM project to the PPs and the TPE through electronic means.

Makes project information publicly available

- (5) Makes the following information on the proposed JCM project publicly available through the JCM website;
 - (a) Name of project;

Secretariat

- (b) Location, including coordinates;
- (c) Names of all PPs listed in the draft PDD;
- (d) Name of the TPE which conducts validation (and verification) for the project;
- (e) Estimated annual GHG emission reductions or removals indicated in the draft PDD;
- (f) Approved methodology(ies) being applied;
- (g) Proposed start date and length of the expected operation period.

(6) Makes the inputs publicly available through the JCM website where the draft PDD is displayed, and removes those that the TPE determined to be unauthentic.

6-3. Procedures for requests for registration

6-3. Submission and review of SDCP

[PCP ver.6, para 39-46]

PPs

Secretariat

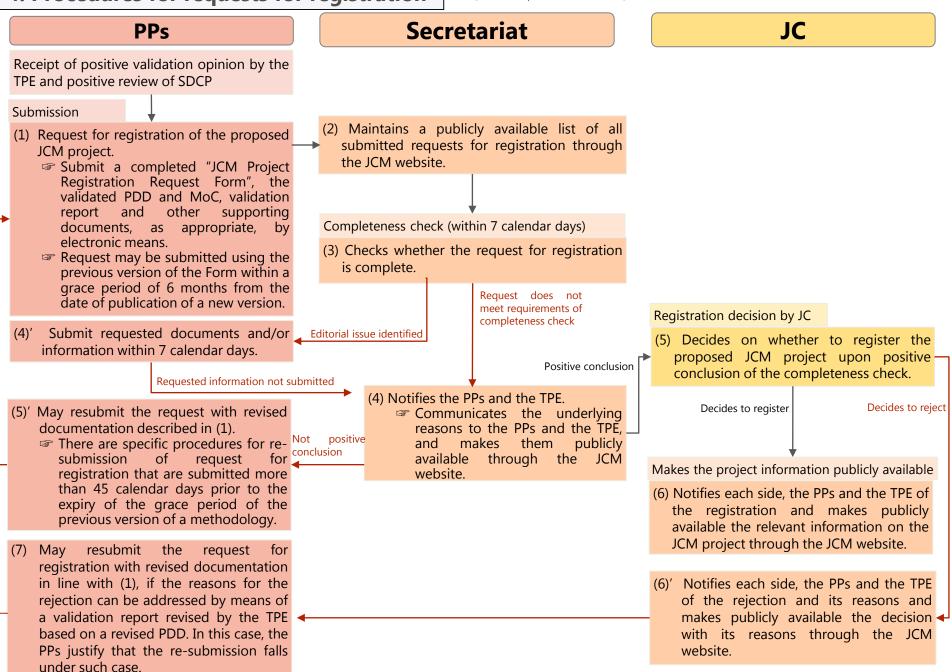
Submission (1) Prepare an SDCP, in line with the (2) Notifies the receipt of the submission. Informs the PP who submitted the draft PDD and guidelines, and submit them together MoC. with supporting documentation (as appropriate) to the secretariat at the time of the submission of the draft PDD. SDCP may be submitted using the SDCP Review (14 calendar days) previous version of the Forms within a grace period of 6 months from the (3) Conducts a review date of publication of a new version. The May interact with the PPs on specific issues regarding the SDCP. (5)' May revise the SDCP and resubmit it for potential negative No review Potential negative impacts impacts are identified or identified without are appropriate action plan is appropriate action plan. properly described. Positive evaluation (4) Notifies the PPs that potential negative impacts identified are without appropriate action plan.

6-3. Procedures for requests for registration

6-4. Procedures for requests for registration

[PCP ver.6, para 57-65, 108-112]

6. Registration



7. Post-registration activities

7-1. Changes to registered JCM project

[PCP ver.6, para 113-143]

When the project has been changed from the registered PDD and/or methodology, those changes are classified into the followings: (a) Changes determined by the TPE that do not prevent the use of the applied methodology;

- The PPs revise the PDD and submit it for the first issuance request subsequent to the revision.
- (b) Changes identified by the PPs prior to verification or by the TPE during verification that would prevent the use of the applied methodology; The PPs proceed to obtain approval of changes by the JC with the process described below.
- (c) Changes identified by the PPs or determined by the TPE that prevent the use of the applied methodology.
 - The PPs withdraw the project in line with Chapter 9 of this CHARTS. The PPs may re-submit a request for registration for the withdrawn project in line with Chapter 6-2 of this CHARTS.

PPs

Submission

- Submit a completed "JCM Post-Registration Changes Request Form" and a _ revised PDD to the secretariat by electronic means.
 - Request may be submitted using the previous version of the Form within a grace period of 6 months from the date of publication of a new version.

- (7)" If the request for approval of changes is not approved, the PPs withdraw the project in line with Chapter 9 of this CHARTS, or revise the PDD and submit a revised draft PDD to the TPE for validation and to the JC for public inputs.
- (7)" If the request for approval of changes is approved with guidance which requests further revision of the revised PDD by the JC, the PPs revise the PDD in line with the guidance and submit to the JC the revised PDD reflecting the guidance.

(2) Prepares and maintains a publicly available list of all submitted requests for approval of changes through the JCM website.

(4)' If the secretariat identifies issues that require inputs from a relevant expert, it seeks guidance from the expert. In this case, the secretariat, notwithstanding the provisions in step (3) and (4), finalizes the summary note and sends it to the Co-Chairs within 14 calendar days of receipt of the inputs from the expert.

Approval decision by JC

(5)Upon confirmation of the summary note by the Co-Chairs, the summary note is distributed to the JC, and the JC decides whether to approve the request.

Makes the revised PDD publicly available

(8) Makes the revised PDD publicly available through the JCM website as the registered PDD.

This version of the registered PDD is applied for future requests for issuance of credits.

Secretariat (JC) Completeness check (within 7 calendar days)

(3) Upon receipt of the request for approval of changes, the secretariat conducts within 7 calendar days the completeness check to determine whether the request for approval of changes is complete.

Summary note to Co-Chair (within 14 calendar days)

- (4) Upon positive conclusion of the completeness check of the request for approval of changes, the secretariat, within 14 calendar days, prepares and sends to the Co-Chairs a summary note on the request with a recommendation on the course of action, or with a notification that the case will be considered by the JC.
- (6) Informs the PPs of the decision and any guidance provided by the JC as applicable, and makes the decision and guidance publicly available through the JCM website.
- (7)' If the request for approval of changes is approved without guidance, the secretariat makes the revised PDD publicly available through the JCM website as the registered PDD.

7-2. Changes to registered MoC

[PCP ver.6, para 131-143]

• PPs of the JCM project request changes to the contents of the registered MoC to the secretariat as soon as possible after the changes become effective.

Requirements

- PPs use the latest version of the MoC Form to request changes to the MoC and submits it to the secretariat by electronic means.
- PPs who submit a new MoC ensure that:
 - (a) Supporting documentation, including powers of attorney, or extracts from board meeting minutes or company association documentation, or extracts/certificates from national company registries that cannot be verified online, is dated or notarized within 2 years from the time of submission of a request for change to established modalities of communication. This time limitation does not apply to copies of national personal identity documents;
 - (b) To the extent possible, changes applicable to more than one JCM project or multiple changes affecting the same JCM project are consolidated in a single form.
- Legal representative of a project participant may sign on behalf of the authorized signatories if the primary and alternate authorized signatories of the PP concerned are no longer available.
- Legal representatives signing on behalf of PPs provide written evidence that they are authorized to sign on behalf of the respective entities.

The secretariat:

- Requests a new submission of a MoC whenever the secretariat identifies inconsistencies or inaccuracies in the registered MoC.
- May request additional clarification and/or documentation if submissions of the new MoC do not clearly provide evidence.
- Displays the updated MoC including its Annex 1 as necessary and their effective dates on the JCM website.

Voluntary changes to focal point

- Any of the PPs for a registered project may request for changes on the designation of the focal point for any reason and at any time by submitting a new MoC signed by all PPs using the latest version of the "JCM Modalities of Communication Statement Form" to the secretariat by electronic means.
- PPs may request for changes on the designation of the focal point by using the previous version of the MoC Form within the grace period of 6 months from the date of publication of a new version.

Changes to PPs

- If the PPs of a registered JCM project have changed after the registration of the project, PPs submits Annex 1 of the MoC Form for each of the following changes:
 - (a) Addition of a PP;
 - (b) Changes related to entity names/legal status;
 - (c) Withdrawal of a PP. If a PP has ceased operations due to bankruptcy or other reasons and is unable to sign the MoC Form, the submission is accompanied by documented evidence of the cessation;
 - (d) Changes related only to contact details and specimen signatures.
- A PP added to a registered JCM project accepts the existing MoC unless a new MoC is submitted simultaneously.

8. Issuance of credits

8-1. Verification requirements

[GL VV ver.1, para 6, 82-126]

- Verification is the periodic independent review and *ex post* determination by a TPE of the monitored GHG emissions reductions as a result of a registered JCM project during the verification period.
- A TPE determines whether the project complies with the requirements of the applied methodology(ies), Guidelines, and decisions by the JC.
- Verification report gives an overview of the verification conclusions and the verification process used by the TPE.

General requirements:

- Main focus of verification activities are given to the assessment of the following aspects:
 - (a) The eligibility criteria which are stipulated in the applied methodology of implemented projects are satisfied;
 - (b) The data used in monitoring reports is credible and reliable;
 - (c) Double registration is avoided;
 - (d) There are no post registration changes which prevent the use of the applied methodology.
- The TPE reviews:
 - (a) The registered PDD, including any approved changes from the registered PDD and the corresponding validation opinion;
 - (b) The validated PDD in case validation and verification are conducted simultaneously and the corresponding validation opinion;
 - (c) The validation report;
 - (d) Previous verification reports, if any;
 - (e) The applied methodology;
 - (f) The monitoring report to verify that it is as per the corresponding Monitoring Report Sheet to the applied methodology;
 - (g) Any other information and references relevant to the project's emission reductions;
 - (h) The written confirmation of the avoidance of double registration.
- The TPE assesses the information provided by the PPs and applies the means of verification specified throughout VV Guidelines, including but not limited to document review and on-site assessment. Where no specific means of verification is specified, the TPE applies appropriate auditing techniques.

 Compliance of the project implementation with the eligibility criteria of the applied methodology

The TPE determines the conformity of the actual project and its operation with the eligibility criteria of the applied methodology.

 Assessment of the project implementation against the registered PDD or any approved revised PDD

The TPE assesses the status of the actual project and its operation with the registered/validated PDD or any approved revised PDD.

 Compliance of calibration frequency and correction of measured values with related requirements

If monitoring of parameters related to the GHG emissions reductions of a project has been conducted by measuring equipments (monitoring Option C defined in the PDD and Monitoring Guidelines), the TPE determines whether the measuring equipments have been properly calibrated in line with the monitoring plan and whether measured values are properly corrected, where necessary, to calculate emission reductions in line with the PDD and Monitoring Guidelines.

 Assessment of data and calculation of GHG emission reductions The TPE assesses the data and calculations of GHG emission reductions achieved by/resulting from the project by the application of the selected approved methodology.

• Assessment of avoidance of double registration

The TPE determines whether the project is not registered under other international climate mitigation mechanisms.

Post registration changes

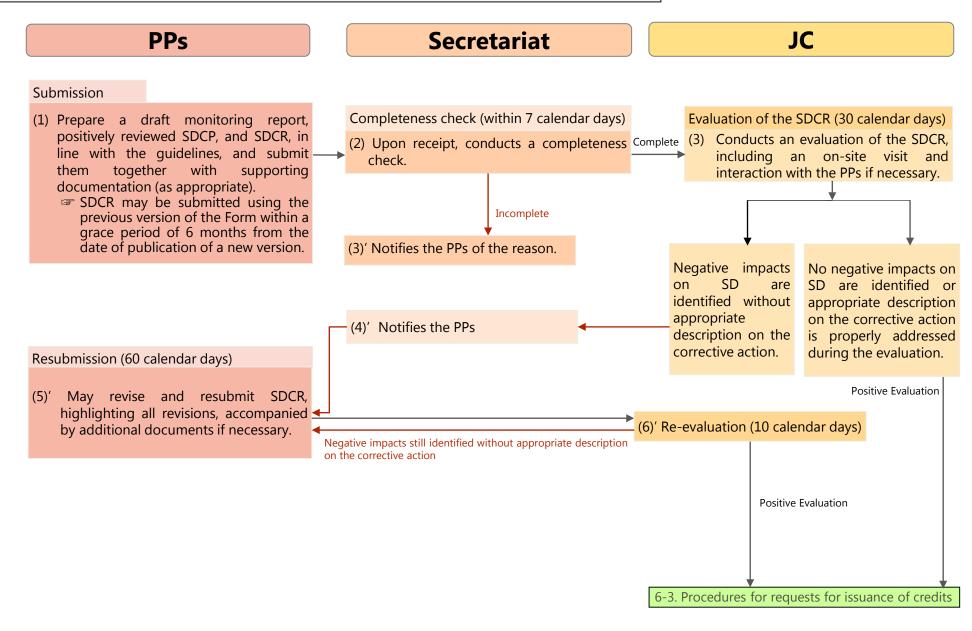
The TPE determines whether there are post registration changes from the registered PDD and/or methodology which prevent the use of the applied methodology.

Level of assurance: The TPE applies the reasonable assurance level for verification in line with ISO 14064-3:2006.
 Materiality: The TPE uses the concept of materiality for verification in line with ISO 14064-3:2006. The threshold of materiality for verification is set at 5 percent of emission reductions

8. Issuance of credits

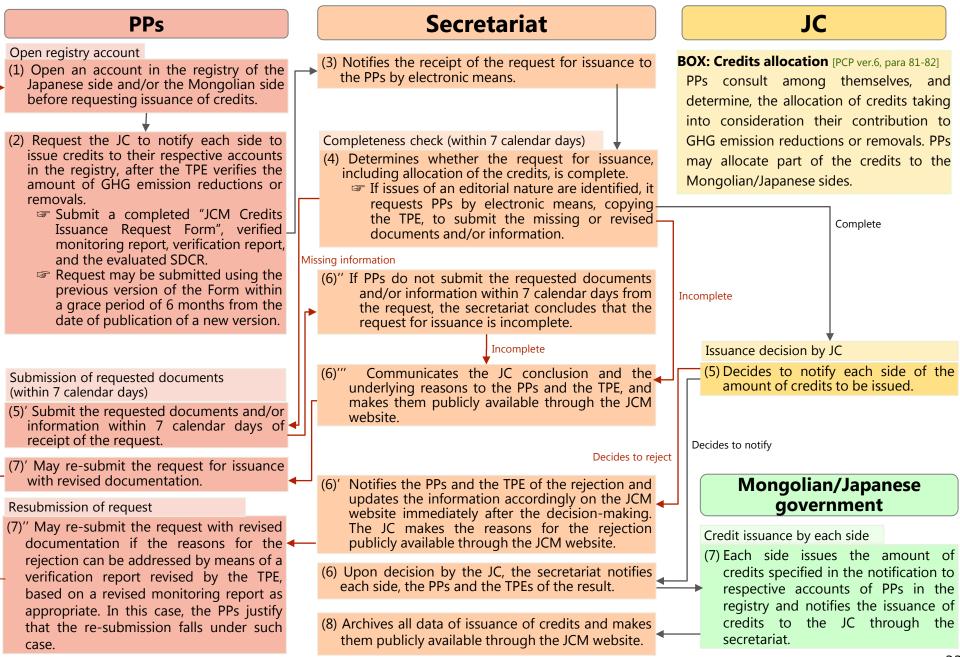
8-2. Evaluation of Sustainable Development Contribution Report

[GL SDCP/CR ver01.0], [GL PCP ver06.0, para 69-80]



8-3. Procedures for requests for issuance of credits

[PCP ver.6, para 81-91, 144-148]



JCM in Charts for Mongolia ver.3.0

9. Withdrawal

9-1. Procedures for requests for withdrawal

PPs

- (1) For each following case, the PPs submit a completed request form, using the latest version of that form, to the JC by electronic means:
 - (a) The PPs may voluntarily withdraw a proposed or registered JCM project at any time.
 - The PPs submit a completed "JCM Project Withdrawal Request Form"
 - (b) (i) The PPs voluntarily wish to withdraw a request for registration
 - (ii) The TPE has revised its validation opinion based on new insights or information and has notified it to the PPs
 - The PPs submit a completed "JCM Registration Request Withdrawal Form"
 - (c) (i) The PPs voluntarily wish to withdraw a request for issuance for the specified monitoring period
 - (ii) The TPE has revised its verification report based on new insights and has notified it to the PPs
 - The PPs submit a completed "JCM Issuance Request Withdrawal Form"
 - All requests may be submitted using the previous version of the relevant Form within a grace period of 6 months from the date of publication of a new version.

Secretariat

[PCP ver.6, para 149-154]

- (2) Upon receipt of the request for withdrawal, the secretariat confirms the documents submitted.
- (3) Upon confirmation by the secretariat:
 - (a) For a withdrawal of a project, the project is marked as "withdrawn" on the JCM website;
 - (b) For a withdrawal of a request for registration, the request for registration is marked as "withdrawn" on the JCM website;
 - (c) For a withdrawal of a request for issuance, the request for issuance for the specified monitoring period is marked as "withdrawn" on the JCM website.

Glossary

Examples of abbreviated titles used in this document and corresponding formal document symbols and titles

Examples of abbreviated titles used in this charts, shown in []	Corresponding formal document symbols and titles
Doc., para1	Bilateral doc ument of "Low Carbon Development Partnership between the Japanese side and the Mongolian side" , para graph 1
GOJ Jul 2018	Government of Japan "Recent Development of the Joint Crediting Mechanism", July 2018
RoI ver.4, para1	R ules o f I mplementation for The Joint Crediting Mechanism (JCM) Ver sion 4.0 , para graph 1 (ver.4 was adopted on 6 November 2018)
Glos ver.1, No. 1	Joint Crediting Mechanism Glos sary of Terms Ver sion 1 , No. 1 (ver.1 was adopted on 23 May 2013)
PCP ver.6, para1	Joint Crediting Mechanism P roject C ycle P rocedure Ver sion 6.0 , para graph 1 (ver.6 was adopted on 6 November 2018)
GL PM ver.2, para1	Joint Crediting Mechanism G uidelines for Developing P roposed M ethodology Ver sion 2.0 , para graph 1 (ver.2 was adopted on 30 July 2016)
GL PDD ver.3.1, para1	Joint Crediting Mechanism G uidelines for Developing P roject D esign D ocument and Monitoring Report Ver sion 3.1 , para graph 1 (ver.3.1 was adopted on 24 October 2017)
GL SDCP/CR ver.1, para1	Joint Crediting Mechanism Guidelines for Developing Sustainable Development Contribution Plan and Report ver1.0 (ver1.0 was adopted on 6 November 2018)
GL TPE ver.4, para1	Joint Crediting Mechanism G uidelines for D esignatio n as a T hird- P arty E ntity Ver sion 4.0 , para graph 1 (ver.4 was adopted on 30 July 2016)
GL VV ver.1, para1	Joint Crediting Mechanism G uidelines for V alidation and V erification Ver sion 1.0 , para graph 1 (ver.1 was adopted on 23 May 2013)
RoP ver.2, para1	Joint Crediting Mechanism R ules of P rocedures for the Joint Committee Ver sion 2.0 , para graph 1 (ver.2 was adopted on 5 April 2015)

All reference documents are available on the JCM website: https://www.jcm.go.jp/mn-jp

FREQUENTLY ASKED QUESTIONS

QUESTIONS	ANSWERS
Who is eligible for receiving the financial support?	A Japanese entity, as a representative participant of an international consortium that consists of Japanese and Mongolian entities, is eligible to submit a proposal.
What kind of project is eligible?	Installation of leading low-carbon technologies that reduces greenhouse gas emissions can be proposed as project. Technology installed by registered projects include heat-only boilers, solar power generation, LED lighting, digital tachograph, and energy-efficient equipment for factories and buildings, among others. This webpage contains the approved JCM projects: <u>http://gec.jp/jcm/projects/index.html</u> .
What kind of support can a project participant receive for developing a JCM methodology?	It is possible to receive support from consultants for developing a JCM methodology under the JCM financing programme as necessary. In that case, the project participants need to provide relevant information for developing a methodology and do not need to develop a methodology by themselves.
I don't have a Japanese partner. Can I get help for getting partners?	You can consult with the JCM secretariat in Mongolia (Environment and Climate Fund, Ministry of Environment and Tourism), or contact Overseas Environmental Cooperation Center (OECC) (<u>info@carbon-markets.go.jp</u>).
	While JCM aims for a simple and practical mechanism, the length may differ from one project to another. For the 40 registered JCM projects, it took around 70 days in average from the request to registration of project.
How will the JCM credits be allocated? Are the credits tradable?	The allocation of requested amount of JCM credits to project participants and/or government will be determined by project participants taking into consideration their contributions to GHG emission reductions or removals. Part of the credits may be allocated to the Government of Mongolia and the Government of Japan. The treatment of the JCM credits issued in the Mongolia registry depends on its domestic policy. The JCM credits issued in the Japanese registry are fully tradable within Japan.





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